



**NAIROBI COUNTY ENGAGEMENT FORUM ON
THE STATUS OF IMPLEMENTATION OF THE
NAIROBI COUNTY ACTION PLAN (CAP) TO
PREVENT AND COUNTER VIOLENT EXTREMISM
(PCVE)**

FOUR POINTS BY SHERATON, HURLINGHAM

JULY 9, 2021



INTRODUCTION

The Nairobi City County Action Plan (NCAP) to Prevent and Counter Violent Extremism Plan underscores the magnitude of the threat posed by Violent Extremism (VE) and the need to adopt robust measures to ensure safe and secure environments. Like any other county in Kenya, CVE is an urgent issue that requires the audience and engagement of all relevant stakeholders in Nairobi County. Security agencies alone cannot eradicate VE and radicalization as is normally misconceived. It is, for this reason, that Nairobi CAP was developed through a participatory process bringing on board both state and non-state actors.

Stakeholders have taken steps to implement various aspects of the Pillars of the Plan since its launch by the Cabinet Administrative Secretary, Ministry of Interior and Coordination of National Government and Citizen Services H.E. Hussein Dado and Deputy High Commissioner, British High Commission - Nairobi, Mr. Julius Court, the County Commissioner, Nairobi – Ms. Flora Mworoo among other guests. The launch took place on September 29, 2020 at Kempinski Villa Rosa Hotel following a Presidential Executive Order that all county Governments come up with such a plan by end of June 2019.

With support from Act Change Transform (Act!), County Governance Watch (CGW) held a one-day meeting facilitated by National Counter Terrorism Centre (NCTC) and in partnership with the Office of the County Commissioner to undertake a review on the status of implementation of the County Action Plan by various stakeholders and the Pillar organizations. The one-day forum brought together the Nairobi County Engagement Forum among other major stakeholders.

County Governance Watch (CGW) is the CSO-Lead for the implementation of Nairobi CAP through the support of the County Engagement Forum (CEF), co-chaired by the County Commissioner and the Governor, as mandated and coordinated by the National Counter Terrorism Centre (NCTC). CGW has been engaging with stakeholders and has also developed a monitoring and evaluation tool to guide on the Outcome Key Results (OKRs) of the 5 CAP Pillars namely: Education, Ideological, Law enforcement, Economic and Political.

Target Group

The workshop brought together representatives drawn from the Regional and County Commissioners office and representatives from the County Engagement Forum, who are drawn from various organizations that implement programmes/ projects that relate to preventing and countering violent extremism.

This report therefore covers the entire programme of the event.

WELCOMING REMARKS

Kevin Osido: Executive Director, County Governance watch

He started by thanking the participants for honoring the invitation by County Governance Watch. This meeting was organized to bring together the members of the County Engagement Forum with the main objective of:

Looking at the progress that has been made in the implementation of the County Action Plan, including the milestones developed during the Objective Key Results (OKRs) of the CAP.



He indicated that the report that was being shared focused on work that County Governance Watch has been doing together with all the stakeholders in the County Engagement Forum including the Secretariat to enhance Preventing and Countering Violent Extremism (PCVE) knowledge and skills for effective engagement for budget mainstreaming, policy influence and implementation of the Nairobi County Action Plan (CAP).

He encouraged the members of the CEF to embrace the monitoring framework that has been developed by CGW and approved by the Secretariat, citing that it is only by reporting various implementation stages, processes and activities implemented that the CEF and the County at large would get to know the exact status of CAP implementation. He reminded the members that Nairobi City County stands tall as a prime target of imminent attack especially because of its significance to the nation. This he said should encourage the members to strengthen their involvement in the war against terror by embracing the sot approach that has also been touted by NCTC through the Prevention Department.



Stephen Kadenyo: Executive Director, Pamoja for Transformation

In his remarks, he said that as Pamoja For Transformation they were equally happy and excited to be part of the County Engagement Forum of Nairobi to make their contribution like other actors because the expectations were much bigger than any individual organization and collectively convinced that the CEF would do much more and create a bigger impact.

He also stated that as an organization they would be reaching out to different CEF

organisations in order to position themselves to make a contribution and get stronger together as a unit, especially through their soci-economic programmes. He added that the organization has been very active in certain of Nairobi and largely in the Coastal and Lake Region parts of Kenya.

Bonventure Chengek – Representing the CEO: Act Change Transform (Act!)

Mr. Chengek who is the National Platform Coordinator, thanked all the members present and stated how it was important to acknowledge issues around stakeholder collaboration and coordination and how to mainstream and bring all partners on-board on issues about monitoring, evaluation and learning of the CAP. He took note of the various Key Performance Indicators that were developed and how to monitor and report on the same. He stated that there was need to look at issues around moving conversations involving implementation and resourcing of the various CAP pillars. Lastly, he stated that there was need to look into issues about capacity gaps and how to generate mechanisms to address these capacity gaps around the CEF.



Ms. Flora Mwaroa; County Commissioner, Nairobi

In her remarks, she stated that she was very delighted to see all the members of the CEF. She also appreciated the fact that CGW was able to host several online meetings to assess the progress of the Nairobi CAP implementation. She added that since the launch there have been a lot of support and enthusiasm from all members of the CEF in the implementation of the CAP.



Despite the challenges faced during COVID-19, the County Commissioner noted that a lot of reports had been presented from various pillars, including the Deputy County Commissioners (DCCs). This she said was a huge milestone especially when it comes to reporting. On behalf of the Regional Security Intelligence Committee (RSIC), she thanked all the CEF members present adding that despite the infrastructure capacity that the government could have, it would still be a challenge to deal with this vice as government alone. She said that citizens have a much bigger role to play which also included working closely with security apparatus.

She urged the representatives to concentrate on domesticating the CAP to the sub-county levels because one of the problems that was faced particularly after the launch of the CAP and continues to affect this domestication is lack of adequate financial resources. She thanked the organizers – CGW and Act- for putting together the meeting to also allow the DCCs to provide inputs on the domestication of the CAP to meet the unique needs of the various sub-counties.

An important element of radicalization that the County Commissioner also spoke about was the connection between VE and the upcoming 2022 general elections. She noted that Peace and stability are intertwined and that one of the biggest challenges the country and county is facing are issues of youth who can easily be exploited by the politicians because of unemployment. She urged the

stakeholders to engage with the youth so that they don't get the time to get involved in violence. "As we address issues of PCVE in our various pillars, we can also team up to ensure that we have a very peaceful election in August 2022", she said.

Mr. Njenga Miiri- Head of Prevention and Resilience - National Counter Terrorism Center (NCTC)

Mr. Njenga started by thanking and congratulating the Nairobi CEF for their resolve to give a boost for the implementation of Nairobi CAP, citing that it has worked well and has become a learning centre for the region. He also appreciated the County Commissioner for her leadership in making the process a success.

He took cognizance of the immense challenges that the County faces and that he believes that the



direction the county is taking is the right way, particularly that of ensuring that all stakeholders are brought on board. He assured the stakeholders that the Centre is committed to Preventing and Countering Violent Extremism so that Terrorists will find it more difficult to recruit, radicalize and even plan attacks in Nairobi.

Moving forward, Mr. Njenga reported that the Center is keen to ensure that the County receives more resources to implement the CAP. He gave an example of a programme such as GCERF that is oriented and responds

directly to the CEF. As planning of the programme continues, he urged the members to acknowledge that the agenda is to address a real security threat and that in whatever the CEF is designing, there is need to design programmes/ projects that link or respond to that threat and also demonstrate how it would reduce the threat of terror.

In responding to the question around monitoring and evaluation, the Head of Prevention informed members that with the development of a digital M&E system by NCTC and through the support from the Dutch Embassy in Nairobi, reporting, monitoring and evaluation should be made much easier. He added that NCTC has already piloted the Fusion System with three counties Nyeri, Isiolo and Garissa. He added that Nairobi CEF should focus on how to implement this in Nairobi by joining hands and training the relevant people to have a real time reporting in Nairobi.

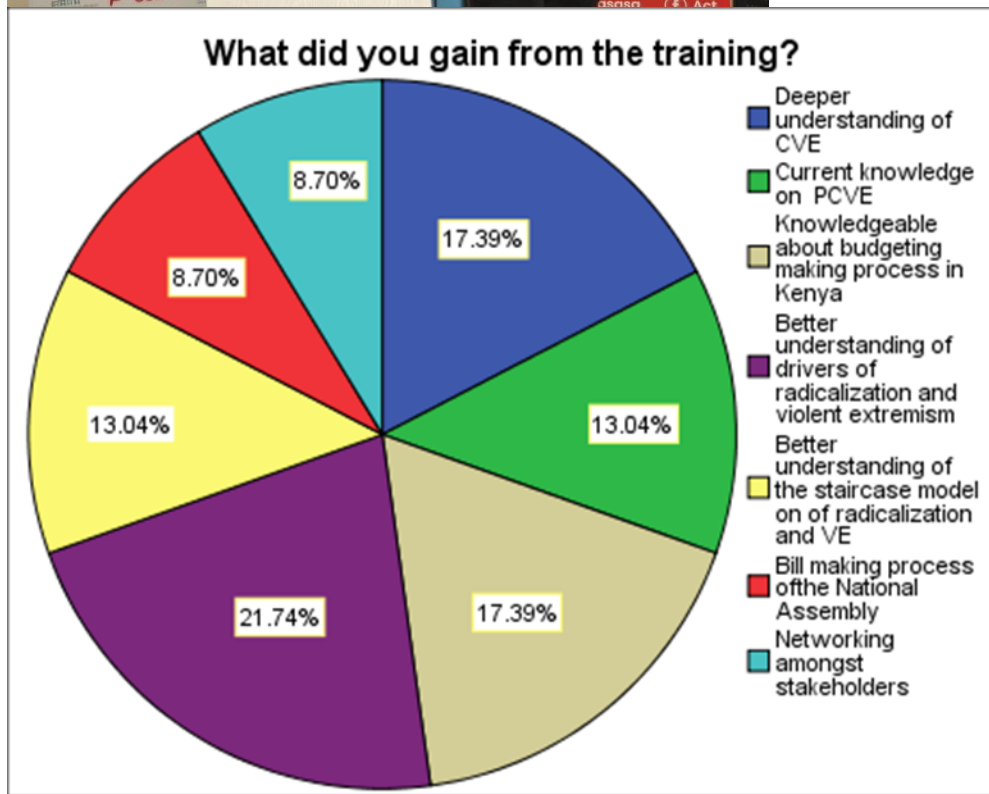
He concluded by echoing the County Commissioner's comments around domesticating the CAP at the sub-county level, so that the key results in the Objective Key Results framework in the National level becomes objectives of the sub-county level by having it redesigned to reflect the contexts at the lower levels. With these remarks, Mr. Njenga declared the meeting officially opened.

Presentation of the Status Report

Edna Miriti, County Governance Watch

The presentation of the Status of the implementation of the Nairobi County Action Plan to Prevent and Counter Violent Extremism covered the various Progress Markers (PM) drawn from CGW CREATE programme's monitoring and evaluation plan. The findings of the Progress Markers were discussed as follows: **PM1: Key Achievements – Skill Acquisition and Utilization**

CEF members acquired new PVE advocacy skills. This is demonstrated from the CEF pre and post training evaluation findings report, 21.74% of trained CEF members reported to have had a better understanding of the drivers of radicalization and violent extremism, 17.39% reported to have had a deeper understanding of CVE, 17.39% were now knowledgeable about budget making process in Kenya, 13.04% reported gained current knowledge in PCVE and better understanding of the staircase model, 8.70% reported that the training provided opportunity to network amongst themselves.



PM2: Key Achievements – County Government Structures Goodwill to tackle VE

CEF in their various pillar meetings involved the office of the Nairobi County Commissioner and the governor. Organizations working at the grassroots engaged ward administrators, Sub county administrators, chiefs, deputy county commissioners through invitation to their activities. The leaders are supportive of their PVE efforts.

Government Structures engaged.	How they were engaged	Achievements from engagement.
<ul style="list-style-type: none"> • Office of the County Commissioner. • Members of County Assembly(MCAs) • Members of parliament. • Relevant County Departments and agencies e.g County youth office, gender office. • Security agencies. • Office of the Governor. 	<ul style="list-style-type: none"> • Awareness creation and sensitization. • Trainings. • Consulted and informed of ongoing P/CVE activities. • Invitations to P/CVE related community forums. • Linkages and referrals of youth to affirmative action funds. 	<ul style="list-style-type: none"> • Promote close working relationships. • Community mobilization towards action. • Leveraged resource mobilization. • Minimizes conflicts amongst community and law enforcers. • Representation by political leaders in matters P/CVE in their various constituencies.

PM2: Key Achievements – County Government Structures Goodwill to tackle VE

Nairobi Peace Forum for example has the office of the Governor and county Commissioner as Chairs; the office of the Member of Parliament Kamukunji has been very active in CVE and represents them at the National Assembly. Kamukunji has a CVE sub county action plan which was developed with support of stakeholders including the MCAs. Which CVE member/CAP Pillar affiliated to CREATE's CGW project led this effort?

The statement just supports the continuous engagement with leaders for political good will even though the Sub county CAP was launched before inception of CREATE program.

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PM3: Key Achievements- Frequency of County Engagement Forum Meetings

- **Education pillar** – convened 4 virtual meetings between Oct to Dec 2020. Meeting deliberations included mapping out other stakeholders in the education sector, aligning organization specific activities with the education CAP pillar OKR implementation framework and utilization of MAPs approach to implement.
- **Ideology pillar** – had 4 meetings between Oct to Dec 2020 at YWCA Nairobi to review and develop final draft of the OKR implementation matrix.
- **Law enforcement pillar** – met on 10/11/2020 and 8/12/2020 discussing on security issues and how to domesticate CAP at the sub counties.
- **CAP Pillar heads/conveners meetings** – 2 meetings convened on 14/10/2020 and 30/11/2020 to brief heads on CAP pillars and their roles and way forward as well as give progress on implementation by respective pillars.

PM4: Achievement- Community Organization for effective CAP implementation

Community organizing is key to effective implementation of CAP. It was observed that most CAP pillar organizations engaged community at the grassroots with P/CVE initiatives targeting various groups such as youth, young women, interfaith and interreligious leaders among others. The respondents mentioned what they are doing to organize the community for effective implementation of CAP pillars.

This was broken down into five major categories as follows:

- Creating Awareness and sensitization on P/CVE.
- Capacity building and training
- Networking and collaboration with P/CVE actor on the ground
- Dissemination of knowledge around CAP P/CVE
- Domesticating CAP at sub county level.

PM5: Achievement – Implementation of Joint Workplans

- OKR implementation matrices jointly developed per CAP pillar sector and implementation is ongoing. Some also engaging NCTC at their levels.
- Joint activity implementation witnessed amongst some CEF organizations and CAP pillars. E.g. ideology, education, law enforcement, economic pillars, e.g. YWCA collaboration with other partners in the ideological, political, economic pillar for training of faith leaders.

PM6: Achievement - Response to community P/CVE related concerns

COMMUNITY P/CVE CONCERNS

HOW CEF RESPOND TO THE CONCERNS.

- ❖ **Economic vulnerability- (such as lack of employment and livelihood opportunities, poverty etc. predisposes community especially youth to VE).**
- ❖ **Social concerns- such as stigmatization of returnees, seeking a sense of belonging and identification, religious profiling).**
- ❖ **Police harassment and brutality (hard approach).**
- ❖ **Disappearing of youth without a trace.**
- ❖ **Disruption and loss of business resulting from violent extremist attack.**

- ❖ Economic empowerment initiatives such as linking at risk individuals to economic opportunities like affirmative action funds, group savings and loaning.
- ❖ Awareness creation and sensitization around VE.
- ❖ Proper (confidentiality) information sharing and dissemination to improve community willingness and openness in reporting any warning signs to relevant authorities.

PM8: Achievement- CEF initiating and supporting P/CVE initiatives in the community through the DCCs

- ❖ Kamukunji, Kibra, Embakasi DCCs consulted and involved in CEF activities. Activities used as part of their community work.
- ❖ DCCs have been working closely with NGOs on the ground to cascade CAP. They also have engaged with village elders and Nyumba kumi leaders for signs of radicalization. From these engagements the community is now more vigilant

PM10: Achievement - Linking at-risk individuals to economic opportunities

- ❖ Partnership between bodaboda association and Equity bank in financing of riders training, access to soft loans and insurance. Partnership led by Boda Boda Association of Kenya.
- ❖ Stakeholders and youth mobilized to discuss and find solutions to youth empowerment. Over 200 youth reached with information around available economic opportunities and how to tap into them. This was realized through a youth employment conference held between 19th -20th Nov 2020 by Youth Agenda (convener under the economic CAP pillar).

Lessons Learnt

1. Political and stakeholder goodwill is a continuous process that requires reinforcement, lobbying and influence at various levels in a bid to effectively mainstream, accelerate and influence policies towards P/CVE space.
2. Effective collaborations and networking amongst stakeholders is fundamental in the fight against violent extremism as this leads to resource leveraging and mobilization efforts.
3. CGW in their initial development of the progress markers envisaged a County Engagement Forum that would not only interact within Nairobi, but also across the neighboring cross border Counties (Kiambu, Machakos, Kajiado and Nakuru) in relation to experience sharing. However, due to the current pandemic coupled with removal of cross County activities from the proposal, this was not tenable for now thus low ratings in progress markers 7 and 9.

4. Technology is like a double-edged sword; it can prevent or promote violent extremism depending on the user. Accordingly, global efforts should be geared towards ensuring that technology is in the appropriate hands while at the same time developing counter measures to respond to use of technology by extremist groups.
5. PCVE work present with new and emerging issues (dynamics) that call for close strategic communication and consultations amongst stakeholders.
6. Need for budgetary allocation in future towards M&E activities to ensure seamless program delivery (e.g. monitoring visits, follow up, reflection sessions).
7. There is need to involve more state actors especially those affiliated to the education and political pillars. This came out clearly because some of the decisions and policies can only be passed through their offices. CGW works closely with the pillars and encourages them to map out others players in their relevant pillars.
8. The heads of various departments are looking forward to aligning PCVE into their activities. Some are in consultation with NCTC to come up with these documents.

Progress review by partners on the Nairobi County Action Plan, Sami Gathii, YADEN

There was a session on how the CEF could capture data and experiences on the ground in connection to the status report. Sammy shared that he would take the initiative to strengthen the mechanisms on how we can capture the experiences on the ground in order to enrich the next status report.

These would include:

- In terms of interventions and activities.
- PCVE specifics –meaning whatever activities or initiatives that are being done and are designed, planned and resourced to cater for PCVE only
- PCVE extremes that are aligned to various pillars - look at the CAP there are so many activities on economic empowerment
- Alignment of the activities on the Nairobi Action Plan – activities on P/CVE that are not aligned to the Nairobi County Action Plan.

How do we align our activities to the County Action Plan?

- Identify with the goal of the CAP - align activities to serve the main goal of the CAP
- The specific focus area –be aware of the specific area of objective, pillars and where do you fit within the CAP
- Key results-where do you fall in the key result areas of every objective
- Deliverables –Numbers, indicators, Experience, impact
- Have recognizable, identifiable brand e.g “Usalama Ni Wewe”, “Defend My Future”



How to make the pathway to reporting clear?

- Knowledge and awareness of the CAP
- Invitation to be part of the CAP implementation (CEF)
- Align members to a pillar (organizational activity)
- Engage with reporting tools
- Mechanism to share reports /completed tools by pillar leads e.g. CGW or County Commissioner
- Engage members in consolidated progress review /sharing



Recommendations

- Extended awareness of the CAP especially at the grassroots with simple awareness of the document
- Sensitization on the importance of reporting
- Simplified tools for reporting
- Incentive systems e.g. recognition from the County Commissioner or the invitations through physical meetings
- Information accountability –system and follow up that is easy and timely

Plenary: Kevin Osido, ED CGW – Moderator

He emphasized on the importance to share work plans for documentation and build on reports to undertake joint planning. This he said would help in ensuring that CEF members work together and maximize on resources.

During the plenary session, there were activities that members shared, but were not captured to reflect the state of implementation on Nairobi County Action Plan to Prevent And Counter Violent Extremism. Among these included:

1. Boda boda engagement –taking them to driving school and being registered by NTSA so as to access opportunities through online platforms like Glovo and Uber.
2. Group sittings –creating a platform for youth to dialogue on things that affect their coexistence that are drivers to VE.
3. Importance of strengthening the PCVE Secretariat such as developing official email for the secretariat and developing a quarterly reporting timeline from the CGW reporting tools;
4. Ensure periodic reports with the right entries.
5. Give basic skills on basic skills on record keeping and team dynamics for sustainability of projects.
6. Strengthen sub county engagements by domesticating the CAP through the DCC offices by having barazas etc.

7. Come up with engagements with MPs and County Assembly to ensure a close engagement with youth at a closer range.
8. Mainstream PCVE into politics especially as we head towards the 2022 General Elections.

Way Forward: The following were agreed on:

1. Need to improve our reporting system
2. Awareness and review of our entry locations by organizations to engage with the DCCs
3. Need to strengthen the Secretariat for effective engagement.
4. Ensure proper coordination of the respective pillar leads to strengthen the implementation of the CAP at different levels that serve different spaces in reduction of violent extremism.
5. Consider a more robust coordination on the untapped opportunities so as to fill in the gaps identified in the Economic Pillar.
6. Integrate election within PCVE especially ahead of the 2022 General Elections.
7. Determine who is the relevant actor at whichever level of engagement based on the project design for intervention, while adapt our programs to different situations.
8. Need to mainstream gender and media pillars as cross-cutting with CGW proposing to ensure the presence of the gender office and hosting a Media Roundtable with Editors.
9. Need to ensure domestication of the NCAP to the Sub- County levels.

Closing Remarks: Ms. Flora Mwaroa, County Commissioner, Nairobi.

In her closing remarks, the County Commissioner thanked all the partners for their participation and continuous engagement. She said that the collaboration that her office has with the partners goes a long way towards the implementation of the Nairobi CAP because it is service to the county and country as a patriotic duty. She also encouraged the partners to devolve the activities to the sub-counties.

Annexures: **Programme**

List of Participants



NAIROBI COUNTY ENGAGEMENT FORUM

9th July 2021, Nairobi

Status of the Implementation of the Nairobi CAP

8.00 – 8.30	Registration <i>Irene Opondo, PO Act!</i>
8.30 – 9.00	Prayers & Introductions <i>Kadenyo Stephen, Director Pamoja for Transformation</i>
9.00 – 9.30	Opening Remarks: <ul style="list-style-type: none">✚ <i>Kevin Osido, Executive Director, County Governance Watch (CGW)</i>✚ <i>Kadenyo Stephen, Executive Director, Pamoja for Transformation</i>✚ <i>Tom Were, Chief Executive Officer, Act Change Transform (Act!)</i>✚ <i>Hon. Waithera Chege, Member of County Assembly- South B ward</i>✚ <i>Ms. Flora Mworoo, County Commissioner Nairobi</i>✚ <i>Njenga Miiiri, Head of Prevention & Resilience –National Counter Terrorism Centre (NCTC)</i>
9.30 – 10.30	Presentation of the Status Report; <i>Edna Miriti, Programmes Officer, County Governance Watch (CGW)</i>
10.30 – 10.15	Health Break & Group Picture
10.15 – 12.00	Plenary: <i>Kevin Osido, ED CGW – Moderator</i>
12.00 – 12.30	Progress review by partners on the Nairobi County Action Plan, <i>Sami Gathii, YADEN</i>
12.30 – 13.00	Way Forward <i>Kevin Osido, ED CGW</i>
13.00 – 13.15	Closing Remarks <i>Ms. Flora Morowa, CC Nairobi</i>
13.15	Admin, Lunch and Departures <i>Vincent Omunyin, PO Act!</i>



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